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OFFICE WEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

HB 4489 (veto)

SECOND REGULAR SESSION, 2012

ENROLLED

COMMITTEE SUBSTITUTE FOR House Bill No. 4489

(By Delegates Pethtel, Duke, Guthrie, Canterbury, Stowers and Givens)

Passed March 9, 2012

To Take Effect Ninety Days From Passage

FILED

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COMMITTEE SUBSTITUTE

FOR

OFFICE WEST VIRGINIA SECRETARY OF STATE

H. B. 4489

(BY DELEGATES PETHTEL, DUKE, GUTHRIE, CANTERBURY, STOWERS AND GIVENS)

[Passed March 9, 2012; to take effect ninety days from passage.]

AN ACT to amend and reenact §8-22-18a, §8-22-19a and §8-22-25 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new section, designated §8-22-18c, all relating to municipal policemen and firemen pensions; providing powers and duties of the West Virginia Municipal Oversight Board; requiring certain notice of lawsuit to the West Virginia Municipal Oversight Board; limiting certain court orders under certain circumstances; clarifying refunds to members; and clarifying circumstances in which a member may retire when the member's service has been interrupted by duty with the Armed Forces of the United States.

Be it enacted by the Legislature of West Virginia:

That \$8-22-18a, \$8-22-19a and \$8-22-25 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended by adding thereto a new section, designated \$8-22-18c, all to read as follows:

ARTICLE 22. RETIREMENT BENEFITS GENERALLY; POLICEMEN'S PENSION AND RELIEF FUND; FIREMEN'S PENSION AND RELIEF FUND; PENSION PLANS FOR EMPLOYEES OF WATERWORKS SYSTEM, SEWERAGE SYSTEM OR COMBINED WATERWORKS AND SEWERAGE SYSTEM.

§8-22-18a. West Virginia Municipal Pensions Oversight Board created; powers and duties; management; composition; terms; quorum; expenses; reports.

(a) (1) The West Virginia Municipal Pensions Oversight 1 2 Board, established in 2009, is hereby continued as a public 3 body corporate for the purpose of monitoring and improving the performance of municipal policemen's and firemen's 4 5 pension and relief funds to assure prudent administration, 6 investment and management of the funds. Management of 7 the oversight board shall be vested solely in the members of 8 the oversight board. Duties of the oversight board shall include, but not be limited to, assisting municipal boards of 9 10 trustees in performing their duties, assuring the funds' compliance with applicable laws, providing for actuarial 11 12 studies, distributing tax revenues to the funds, initiating or ioining legal actions on behalf of active or retired pension 13 14 fund members or municipal boards of trustees to protect 15 interests of the members in the funds, and taking other 16 actions as may be reasonably necessary to provide for the 17 security and fiscal integrity of the pension funds. The 18 oversight board's authority to initiate legal action does not 19 preempt the authority of municipalities; municipal 20 policemen's and firemen's boards of trustees; or pension fund 21 active members, beneficiaries or others to initiate legal action 22 to protect interests in the funds. Further, the oversight board 23 may, in its discretion, investigate the actions or practices of 24 municipal boards of trustees or of their administrators or

25 employees that, in the oversight board's judgment, have the 26 potential to threaten the sccurity or fiscal integrity of the 27 pension funds and the boards of trustees, administrators and 28 employees shall cooperate with the oversight board in any 29 investigation. Regardless of whether it has previously 30 conducted an investigation, the oversight board may initiate 31 or intervene in legal actions to challenge or prevent any 32 action or practice which, in the oversight board's judgment 33 has the potential to threaten the security or fiscal integrity of 34 Establishment of the oversight board the pension funds. 35 does not relieve the municipal funds' boards of trustees from 36 their fiduciary and other duties to the funds, nor does it create 37 any liability for the funds on the part of the state. The failure 38 of the oversight board to investigate or initiate legal actions 39 regarding the actions or practices of municipal boards of 40 trustees, their administrators or employees does not render 41 the oversight board liable for the actions or practices. 42 Members and employees of the oversight board are not liable 43 personally, either jointly or severally, for debts or obligations 44 of the municipal pension and relief funds. Except as 45 otherwise provided herein, members and employees of the 46 oversight board have a fiduciary duty toward the municipal 47 pension and relief funds and are liable for malfeasance or 48 gross negligence. Employees of the oversight board are 49 classified-exempt state employees.

50 (2) The oversight board shall consist of nine members. 51 The executive director of the state's Investment Management 52 Board and the executive director of the state's Consolidated 53 Public Retirement Board, or their designees, shall serve as 54 voting ex officio members. The other seven members shall 55 be citizens of the state who have been qualified electors of 56 the state for a period of at least one year next preceding their 57 appointment and shall be as follows: An active or retired 58 member of a Municipal Policemen's Pension and Relief Fund 59 chosen from a list of three persons submitted to the Governor 60 by the state's largest professional municipal police officers

61 organization, an active or retired member of a Municipal 62 Firemen's Pension and Relief Fund chosen from a list of 63 three persons submitted to the Governor by the state's largest 64 professional firefighters organization, an attorney 65 experienced in finance and investment matters related to 66 pensions management, two persons experienced in pension 67 funds management, one person who is a certified public 68 accountant experienced in auditing and one person chosen 69 from a list of three persons submitted to the Governor by the 70 state's largest association of municipalities.

(3) On the effective date of the enactment of this section
as amended during the fourth extraordinary session of the
Legislature in 2009, the Governor shall forthwith appoint the
members, with the advice and consent of the Senate. The
Governor may remove any member from the oversight board
for neglect of duty, incompetency or official misconduct.

- 77 (b) The oversight board has the power to:
- 78 (1) Enter into contracts, to sue and be sued, to implead79 and be impleaded;
- 80 (2) Promulgate and enforce bylaws and rules for the81 management and conduct of its affairs;
- 82 (3) Maintain accounts and invest those funds which the83 oversight board is charged with receiving and distributing;
- 84 (4) Make, amend and repeal bylaws, rules and procedures
 85 consistent with the provisions of this article and chapter
 86 thirty-three of this code;
- (5) Notwithstanding any other provision of law, retain or
 employ, fix compensation, prescribe duties and pay expenses
 of legal, accounting, financial, investment, management and
 other staff, advisors or consultants as it considers necessary,
 including the hiring of legal counsel and actuary; and

5 [Enr. Com. Sub. for H. B. 4489

92 (6) Do all things necessary and appropriate to implement 93 and operate the board in performance of its duties. Expenses 94 shall be paid from the moneys in the Municipal Pensions 95 Security Fund created in section eighteen-b of this article or, 96 prior to the transition provided in section eighteen-b of this 97 article, the Municipal Pensions and Protection Fund: 98 *Provided*. That the board may request special appropriation 99 for special projects. The oversight board is exempt from 100 provisions of article three, chapter five-a of this code for the 101 purpose of contracting for actuarial services, including the 102 services of a reviewing actuary.

103 (c) Except for ex officio members, the terms of oversight 104 board members shall be staggered initially from January 1. 105 2010. The Governor shall appoint initially one member for 106 a term of one year, one member for a term of two years, two 107 members for terms of three years, one member for a term of 108 four years and two members for terms of five years. 109 Subsequent appointments shall be for terms of five years. A 110 member serving two full consecutive terms may not be 111 reappointed for one year after completion of his or her second 112 full-term. Each member shall serve until that member's 113 successor is appointed and qualified. Any member may be 114 removed by the Governor in case of incompetency, neglect of 115 duty, gross immorality or malfeasance in office. Any 116 vacancy on the oversight board shall be filled by appointment 117 by the Governor for the balance of the unexpired term.

118 (d) A majority of the full authorized membership of the 119 oversight board constitutes a quorum. The board shall meet 120 at least quarterly each year, but more often as duties require, at times and places that it determines. The oversight board 121 122 shall elect a chairperson and a vice chairperson from their 123 membership who shall serve for terms of two years and shall 124 select annually a secretary/treasurer who may be either a 125 member or employee of the board. The oversight board shall employ an executive director and other staff as needed and 126

127 shall fix their duties and compensation. The compensation of 128 the executive director shall be subject to approval of the 129 Governor. Except for any special appropriation as provided 130 in subsection (b) of this section, all personnel and other 131 expenses of the board shall be paid from revenue collected 132 and allocated for municipal policemen's or municipal 133 firemen's pension and relief funds pursuant to section 134 fourteen-d, article three, chapter thirty-three of this code and 135 distributed through the Municipal Pensions and Protection 136 Fund or the Municipal Pensions Security Fund created in 137 section eighteen-b of this article. Expenses during the initial 138 year of the board's operation shall be from proceeds of the 139 allocation for the municipal pensions and relief funds. 140 Expenditures in years thereafter shall be by appropriation 141 from the Municipal Pensions Security Fund. Money 142 allocated for municipal policemen's and firemen's pension 143 and relief funds to be distributed from the Municipal 144 Pensions and Protection Fund or the Municipal Pensions 145 Security Fund shall be first allocated to pay expenses of the oversight board and the remainder in the fund distributed 146 147 among the various municipal pension and relief funds as 148 provided in section fourteen-d, article three, chapter thirty-149 three of this code. The board is exempt from the provisions 150 of sections seven and eleven, article three, chapter twelve of 151. this code relating to compensation and expenses of members, 152 including travel expenses.

153 (e) Members of the oversight board shall serve the board 154 without compensation for their services: Provided, That no 155 public employee member may suffer any loss of salary or 156 wages on account of his or her service on the board. Each 157 member of the board shall be reimbursed, on approval of the 158 board, for any necessary expenses actually incurred by the 159 member in carrying out his or her duties. All reimbursement 160 of expenses shall be paid out of the Municipal Pensions 161 Security Fund.

7 [Enr. Com. Sub. for H. B. 4489

162 (f) The board may contract with other state boards or 163 state agencies to share offices, personnel and other 164 administrative functions as authorized under this article: 165 Provided, That no provision of this subsection may be 166 construed to authorize the board to contract with other state 167 boards or state agencies to otherwise perform the duties or 168 exercise the responsibilities imposed on the board by this 169 code.

(g) The board shall propose rules for legislative approval
in accordance with the provisions of article three, chapter
twenty-nine-a of this code as necessary to implement the
provisions of this article, and may initially promulgate
emergency rules pursuant to the provisions of section fifteen,
article three, chapter twenty-nine-a of this code.

(h) The oversight board shall report annually to the
Legislature's Joint Committee on Government and Finance
and the Joint Committee on Pensions and Retirement
concerning the status of municipal policemen's and firemen's
pension and relief funds and shall present recommendations
for strengthening and protecting the funds and the benefit
interests of the funds' members.

183 (i) The oversight board shall cooperate with the West 184 Virginia Investment Management Board and the board of 185 Treasury Investments to educate members of the local 186 pension boards of trustees on the services offered by the two 187 state investment boards. No later than October 31, 2013, the 188 board shall report to the Joint Committee on Government and 189 Finance and the Joint Committee on Pensions and Retirement 190 a detailed comparison of returns on long-term investments of 191 moneys held by or allocated to municipal pension and relief 192 funds managed by the West Virginia Investment Management 193 Board and those managed by others than the Investment 194 Management Board. The oversight board shall also report at 195 that time on short-term investment returns by local pension

196 boards using the West Virginia Board of Treasury
197 Investments compared to short-term investment returns by
198 those local boards of trustees not using the board of Treasury
199 Investments.

(j) The oversight board shall establish minimum
requirements for training to be completed by each member of
the board of trustees of a Municipal Policemen's or
Firemen's Pension and Relief Fund. The requirements
should include, but not be limited to, training in ethics,
fiduciary duty and investment responsibilities.

§8-22-18c. Notice of legal actions by or against municipal policemen's and firemen's pension funds.

1 In any legal action in which a municipal policemen's or 2 firemen's pension and relief fund, or the fund's board of 3 trustees, employee or administrator, is named as a party, the 4 plaintiff or petitioner shall serve a copy of the complaint or 5 petition upon the oversight board by certified mail, return 6 receipt requested, within seven days of filing the legal action. 7 Until proof of service is filed with the clerk of the court in 8 which the action was filed, and for sixty days after the filing 9 of the proof of service, no order may be entered by the court 10 that directly or indirectly requires the expenditure or other 11 disposition of pension funds or that determines the eligibility 12 or entitlement of any member to any pension benefit payable 13 from the pension and relief fund: Provided, That the court 14 may enter such temporary or interim orders as may be needed 15 to preserve and protect the assets of the fund. In any legal 16 action involving a municipal policemen's or firemen's 17 pension and relief fund the oversight board is entitled to 18 intervene for the purpose of preserving the security or fiscal integrity of the pension fund. 19

§8-22-19a. Refunds of member contributions.

After January 1, 2010, any member of a paid police 1 2 department or fire department who is removed or discharged 3 or who before retirement on any retirement pension or disability pension severs his or her connection with said 4 5 department, whether or not consecutive, shall, upon request, be refunded all pension and relief fund deductions made from 6 7 the member's salary or compensation, but without interest 8 from the fund. The refund shall come from the accounts 9 which originally received the member deductions. For 10 municipalities using the conservation method of funding, the 11 member contributions are to be refunded from both the 12 Municipal Pension and Relief Fund and the city benefit 13 account, in the exact percentages that were initially deposited to the respective accounts. Any member who receives a 14 refund and subsequently wishes to reenter his or her 15 16 department, shall not be allowed to reenter the department 17 unless the police officer or fire fighter repays to the pension 18 and relief fund all sums refunded to him or her in a lump sum 19 at the date of reentry, or by monthly payroll deductions 20 within thirty-six months from the date he or she reenters the 21 department, with interest at the rate of eight percent per 22 annum. In the event such refund is made prior to January 1, 23 1981, and such member subsequently reenters the department 24 such police officer or firefighter shall be allowed membership 25 in such pension and relief fund; however, no credit may be 26 allowed such member for any former service, unless such 27 member repays to the pension and relief fund all sums 28 refunded to the member within one year from the date the 29 member reenters the department with interest at the rate of 30 eight percent per annum: Provided, That for such member 31 who receives such refund prior to January 1, 1980, interest 32 may not be charged for more than three years. Any 33 probationary member of a paid police or fire department who 34 is not given an absolute appointment at the end of the 35 member's probationary period shall, upon request, be

refunded all pension and relief fund deductions made from the 36 37 member's salary or compensation, but without interest. Any 38 member contribution made in fiscal years beginning on July 1, 39 1981 and thereafter by any members of such fund, which is in 40 excess of the percentages, required in section nineteen of this 41 article of such member's salary or compensation as defined in 42 section sixteen of this article shall be refunded with eight percent 43 interest to such member upon completion of the calculation of 44 the member's retirement benefit.

§8-22-25. Retirement pensions.

1 (a) Any member of a paid police or fire department who 2 is entitled to a retirement pension hereunder, and who has 3 been in the honorable service of such department for twenty 4 years, may, upon written application to the board of trustees, 5 be retired from all service in such department without 6 medical examination or disability. On such retirement the 7 board of trustees shall authorize the payment of annual retirement pension benefits commencing upon the member's 8 9 retirement or upon the member's attaining the age of fifty 10 years, whichever is later, payable in twelve monthly 11 installments for each year of the remainder of the member's 12 life, in an amount equal to sixty percent of such member's 13 average annual salary or compensation received during the 14 three twelve-consecutive-month periods of employment with 15 such department in which such member received the 16 member's highest salary or compensation while a member of 17 the department, or an amount of \$500 per month, whichever 18 is greater.

(b) Any member of any such department who is entitled
to a retirement pension under the provisions of subsection (a)
of this section and who has been in the honorable service of
such department for more than twenty years at the time of the
member's retirement shall receive, in addition to the sixty
percent authorized in said subsection (a):

(1) Two additional percent, to be added to the sixty
percent for each of the first five additional years of service
completed at the time of retirement in excess of twenty years
of service up to a maximum of seventy percent; and

(2) One additional percent, to be added to such maximum
of seventy percent, for each of the first five additional years
of service completed at the time of retirement in excess of
twenty-five years of service up to a maximum of seventy-five
percent.

The total additional credit provided for in this subsectionmay not exceed fifteen additional percent.

36 (c) Any member of any such department whose service 37 has been interrupted by duty with the Armed Forces of the 38 United States as provided in section twenty-seven of this 39 article prior to July 1, 1981, shall be eligible for retirement 40 pension benefits immediately upon retirement, regardless of 41 the member's age, if the member shall otherwise be eligible 42 for such retirement pension benefits. In no event are 43 provisions of this subsection to be interpreted to permit 44 retirement before age 50 unless the interruption of the 45 member's service by duty with the Armed Forces of the 46 United States actually occurred before July 1, 1981. The 47 amendment made to this subsection during the 2012 Regular 48 Session of the Legislature is not for the purpose of changing 49 the existing law regarding benefits provided to veterans for 50 military service prior to July 1, 1981, but to further clarify 51 that the provisions of this section and any previous enactments of this section do not make a member eligible for 52 53 retirement before age 50 for a member's service with the Armed Forces of the United States on or after July 1, 1981. 54

55 Any member or previously retired member of any such 56 department who has served in active duty with the Armed 57 Forces of the United States as described in section twenty-

58 seven of this article, whether prior to or subsequent to 59 becoming a member of a paid police or fire department 60 covered by the provisions of this article, shall receive, in 61 addition to the sixty percent authorized in subsection (a) of 62 this section and the additional percent credit authorized in 63 subsection (b) of this section, one additional percent for each 64 year so served in active military duty, up to a maximum of 65 four additional percent. In no event, however, may the total 66 benefit granted to any member exceed seventy-five percent 67 of the member's annual average salary calculated in 68 accordance with subsection (a) of this section.

69 (d) Any member of a paid police for fire department shall 70 be retired at the age of sixty-five years in the manner 71 provided in this subsection. When a member of the paid 72 police or fire department reaches the age of sixty-five years. the said board of trustees shall notify the mayor of this fact, 73 74 within thirty days of such member's sixty-fifth birthday. The 75 mayor shall cause such sixty-five-year-old member of the 76 paid police or fire department to retire within a period of not 77 more than thirty additional days. Upon retirement under the 78 provisions of this subsection, such member shall receive 79 retirement pension benefits payable in twelve monthly 80 installments for each year of the remainder of the member's 81 life in an amount equal to sixty percent of such member's 82 average annual salary or compensation received during the 83 three twelve-consecutive-month periods of employment with 84 such department in which such member received the 85 member's highest salary or compensation while a member of 86 the department, or an amount of \$500 per month, whichever 87 is greater. If such member has been employed in said 88 department for more than twenty years, the provisions of 89 subsection (b) of this section shall apply.

90 (c) It shall be the duty of each member of a paid police or
91 fire department at the time a fund is hereafter established to
92 furnish the necessary proof of the member's date of birth to

13 [Enr. Com. Sub. for H. B. 4489

93 the said board of trustees, as specified in section twenty-three 94 of this article, within a reasonable length of time, said length 95 of time to be determined by the said board of trustees. Then 96 the board of trustees and the mayor shall proceed to act in the 97 manner provided in subsection (d) of this section and shall 98 cause all members of the paid police or fire department who 99 are over the age of sixty-five years to retire in not less than 100 sixty days from the date the fund is established. Upon 101 retirement under the provisions of this subsection (e), such 102 member, whether the member has been employed in said 103 department for twenty years or not, shall receive retirement pension benefits payable in twelve monthly installments for 104 105 each year of the remainder of the member's life in an amount equal to sixty percent of such member's average annual salary 106 107 or compensation received during the three twelveconsecutive-month periods of employment with such 108 109 department in which such member received the member's highest salary or compensation while a member of the 110 111 department, or an amount of \$500 per month, whichever is If such member has been employed in said 112 greater. department for more than twenty years, the provisions of 113 114 subsection (b) of this section shall apply.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House Committee Chairm Servate Committee

Originating in the House.

To take effect ninety days from passage.

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PRESENTED TO THE GOVERNOR

MAR 1 5 2012

Time 9:50 am